

Message Text

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ORIGIN EUR-12

INFO OCT-01 ISO-00 EB-08 CAB-02 CIAE-00 COME-00
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 INRE-00
SSO-00 SS-15 NSCE-00 NSC-05 USIE-00 PRS-01 PA-01
L-03 /055 R

FSE

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DRAFTED BY EUR/SOV:MTDIXON:DKM

APPROVED BY EUR/SOV:RLBARRY

EB/OA:MHSTYLES

-----142350Z 080821 /62

O 142317Z APR 77

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW IMMEDIATE

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E.O. 11652: N/A

TAGS: EAIR, UR, US

SUBJECT: POSSIBLE SOVIET HARASSMENT RE PAN AM CHARTER

1. PAN AM NY CONTACTED DEPARTMENT, APRIL 14, TO REPORT
FOLLOWING: PAN AM HAS SCHEDULED CHARTER DEPARTING
LENINGRAD APRIL 15. ACCORDING TO PLAN, AIRCRAFT TO
LEAVE EMPTY FROM HELSINKI, 10 AM MOSCOW TIME AND ARRIVE
LENINGRAD, 11 AM TO PICK UP PASSENGERS, FOR RETURN TO
US WITH FUEL STOP AT HELSINKI. PAN AM MOSCOW, WHILE SEEK-
ING AIR TRAFFIC CONTROL CLEARANCE, WAS ADVISED BY THE
MINISTRY OF CIVIL AVIATION THAT IT CANNOT USE THE AIRWAY
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BETWEEN LENINGRAD AND HELSINKI. NO REASONS WERE GIVEN
FOR DENIAL OF ACCESS TO AIRWAY BUT SOVIETS HAVE REFERRED
TO ARTICLE 1, PARA 2 (A) (1) OF THE SUPPLEMENTARY
AGREEMENT TO THE 1966 CIVIL AIR TRANSPORT AGREEMENT
WHICH PROVIDES FOR THE USE OF TWO OTHER SPECIFIED AIRWAYS.
THIS PROVISION, PAN AM POINTS OUT, HOWEVER, ONLY RELATES
TO SCHEDULED SERVICES. PAN AM CHECK WITH FAA SHOWS
THAT AEROFLOT CHARTERS OFTEN ARE GRANTED AIRWAYS OTHER

THAN THOSE SPECIFIED FOR AEROFLOT IN ARTICLE 1, PARA 2
(B) (1) OF THE SUPPLEMENTARY AGREEMENT. FURTHER,
ARTICLE 9 OF THE CHICAGO CONVENTION STATES THAT NO ICAO
MEMBER CAN CLOSE AIRWAYS IN DISCRIMINATORY MANNER.
SOVIETS ARE APPARENTLY LETTING AEROFLOT AND FINNAIR USE

HELSINKI-LENINGRAD AIRWAY. RUNWAY CONSTRUCTION IN
LENINGRAD HAS ALREADY PUT PAN AM UNDER WEIGHT RESTRIC-
TIONS. IF PAN AM IS DENIED USE OF AIRWAY TO HELSINKI
GOING OUT OF THE USSR, IT WILL HAVE TO LEAVE FORTY
PASSENGERS BEHIND SINCE AIRCRAFT WILL HAVE TO FLY
MORE CIRCUITOUS ROUTE TO STOCKHOLM RATHER THAN HELSINKI
FOR REFUELING.

2. CHARTER NOW SCHEDULED TO LEAVE LENINGRAD 1:30 PM
MOSCOW TIME. PAN AM MOSCOW REP IS ATTEMPTING TO MAKE
APPOINTMENT WITH MINISTRY OF CIVIL AVIATION FOR 9 AM,
APRIL 15 IN ATTEMPT TO STRAIGHTEN OUT THIS MATTER
BUT HAS NOT BEEN ABLE TO REACH A MINISTRY DUTY OFFICER.
DRAHAROD IS BEING INSTRUCTED TO COORDINATE EFFORTS
WITH EMBASSY.

3. PAN AM BELIEVES THIS IS INTENTIONAL HARASSMENT. AT
VERY LEAST, SOVIET ACTIONS APPEAR TO BE MISINTERPRE-
TATIONS OF SUPPLEMENTARY AGREEMENT AND CHICAGO CONVENTION.

4. REQUEST EMBASSY LEND APPROPRIATE ASSISTANCE.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: HARASSMENT, COMMERCIAL AIRCRAFT, AIRLINES
Control Number: n/a
Copy: SINGLE
Sent Date: 14-Apr-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE084520
Document Source: CORE
Document Unique ID: 00
Drafter: MTDIXON:DKM
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770130-0671
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770455/aaaabwdo.tel
Line Count: 97
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 2f2723a5-c288-dd11-92da-001cc4696bcc
Office: ORIGIN EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 07-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2801903
Secure: OPEN
Status: NATIVE
Subject: POSSIBLE SOVIET HARASSMENT RE PAN AM CHARTER
TAGS: EAIR, UR, US, PANAM
To: MOSCOW
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/2f2723a5-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009